

Thursday, February 27, 1997

# Daily Digest

## HIGHLIGHTS

The Senate and House held a Joint Meeting to receive an address by His Excellency Eduardo Frei, President of the Republic of Chile

## Senate

### Chamber Action

*Routine Proceedings, pages S1689–S1778*

**Measures Introduced:** Fourteen bills and one resolution were introduced, as follows: S. 368–381, and S.J. Res. 18. **Page S1734**

#### Measures Passed:

*Airport/Airway Trust Fund:* Senate passed H.R. 668, to amend the Internal Revenue Code of 1986 to reinstate the Airport and Airway Trust Fund excise taxes, clearing the measure for the President.

**Pages S1771–75**

**Balanced Budget Constitutional Amendment:** Senate continued consideration of S.J. Res. 1, proposing an amendment to the Constitution of the United States to require a balanced budget, taking action on amendments proposed thereto, as follows:

**Pages S1689–97, S1698–S1726**

#### Rejected:

Graham/Robb Amendment No. 7, to strike the limitation on debt held by the public. (By 59 yeas to 39 nays (Vote No. 19), Senate tabled the amendment.)

**Pages S1690–97**

Feingold Amendment No. 13, to require approval of the amendment to the Constitution within 3 years after the date of its submission to the States for ratification. (By 69 yeas to 31 nays (Vote No. 21), Senate tabled the amendment.)

**Pages S1701–03, S1721**

Feingold Amendment No. 14, to permit the use of an accumulated surplus to balance the budget during any fiscal year. (By 60 yeas to 40 nays (Vote No. 22), Senate tabled the amendment.)

**Pages S1703–08, S1721–22**

Leahy (for Kennedy) Amendment No. 10, to provide that only Congress shall have authority to enforce the provisions of the balanced budget constitutional amendment, unless Congress passes legislation specifically granting enforcement authority to the President or State or Federal courts. (By 61 yeas to

39 nays (Vote No. 20), Senate tabled the amendment.)

**Pages S1708–21**

Bumpers motion to refer the joint resolution to the Committee on the Budget with instructions to report back forthwith with Bumpers/Feingold Amendment No. 12, in the nature of a substitute. (By 65 yeas to 34 nays (Vote No. 23), Senate tabled the motion.

**Pages S1722–26**

#### Withdrawn:

Hollings/Specter/Bryan Amendment No. 9, to add a provision proposing an amendment to the Constitution of the United States relating to contributions and expenditures intended to affect elections.

**Page S1726**

Conrad (for Rockefeller) Amendment No. 18, to establish that Medicare outlays shall not be reduced in excess of the amount necessary to preserve the solvency of the Medicare Health Insurance Trust Fund.

**Page S1726**

A unanimous-consent time-agreement was reached providing for further consideration of the resolution on Tuesday, March 4, 1997, with a vote to occur thereon.

**Page S1728**

**Campaign Financing—Agreement:** A unanimous-consent agreement was reached providing for the consideration of a Senate joint resolution relating to campaign financing.

**Page S1776**

#### Appointments:

*Coordinating Council on Juvenile Justice and Delinquency Prevention:* The Chair, on behalf of the Majority Leader, pursuant to Public Law 93–415, as amended by Public Law 102–586, announced the appointment of Michael W. McPhail, of Mississippi, to the Coordinating Council Juvenile Justice and Delinquency Prevention.

**Page S1776**

**Messages From the President:** Senate received the following messages from the President of the United States:

Transmitting the notice of the continuation of the national emergency relating to Cuba; referred to the Committee on Banking, Housing, and Urban Affairs. (PM-18). **Page S1732**

**Nominations Received:** Senate received the following nominations:

Routine lists in the Air Force, Army, Coast Guard. **Pages S1776-78**

**Messages From the President:** **Page S1732**

**Messages From the House:** **Pages S1732-33**

**Measures Placed on Calendar:** **Page S1733**

**Measures Read First Time:** **Page S1775**

**Petitions:** **Pages S1733-34**

**Statements on Introduced Bills:** **Pages S1734-62**

**Additional Cosponsors:** **Pages S1762-63**

**Notices of Hearings:** **Page S1763**

**Authority for Committees:** **Pages S1763-64**

**Additional Statements:** **Page S1764**

**Record Votes:** Five record votes were taken today. (Total—23) **Pages S1697, S1721, S1722, S1726**

**Adjournment:** Senate convened at 11 a.m. and adjourned at 7:16 p.m., until 10 a.m., on Friday, February 28, 1997. (For Senate's program, see the remarks of the Acting Majority Leader in today's Record on page S1776.)

## Committee Meetings

(Committees not listed did not meet)

### APPROPRIATIONS—AGRICULTURE

*Committee on Appropriations:* Subcommittee on Agriculture, Rural Development, and Related Agencies held hearings on proposed budget estimates for fiscal year 1998 for the Department of Agriculture, receiving testimony from Dan Glickman, Secretary, Richard Rominger, Deputy Secretary, Keith Collins, Chief Economist, and Stephen B. Dewhurst, Director, Office of Budget and Program Analysis, all of the Department of Agriculture.

Subcommittee will meet again on Tuesday, March 4.

### APPROPRIATIONS—AID

*Committee on Appropriations:* Subcommittee on Foreign Operations held hearings on proposed budget estimates for fiscal year 1998 for the Agency for International Development and to review bilateral economic assistance programs, receiving testimony from J. Brian Atwood, Administrator, Agency for International Development.

Subcommittee recessed subject to call.

### PERSIAN GULF ILLNESS

*Committee on Armed Services:* Committee concluded hearings to examine the Department of Defense response to reports that service members may have been exposed to chemical agents while serving in the Persian Gulf and to research efforts into the causes and treatment of Persian Gulf related illnesses, after receiving testimony from John P. White, Deputy Secretary of Defense; Lt. Gen. Carlton W. Fulford, Jr., USMC, Commanding General, I Marine Expeditionary Force (Camp Pendleton, California); Brig. Gen. Daniel R. Zanini, USA, Chief of Army Staff; Stephen C. Joseph, Assistant Secretary of Defense for Health Affairs; Elaine L. Larson and Adm. Donald Custis, USN (Ret.), both on behalf of the Presidential Advisory Committee on Gulf War Veterans' Illnesses; and Gen. H. Norman Schwarzkopf, USA (Ret.).

### AUTHORIZATION—DEFENSE

*Committee on Armed Services:* Subcommittee on Strategic Forces held hearings on proposed legislation authorizing funds for fiscal year 1998 for the Department of Defense and the future years defense program, focusing on ballistic missile defense programs, receiving testimony from Lt. Gen. Lester L. Lyles, USAF, Director, Ballistic Missile Defense Organization, Department of Defense.

Subcommittee recessed subject to call.

### TV RATINGS SYSTEM

*Committee on Commerce, Science, and Transportation:* Committee held hearings to examine the impact and adequacy of the current television ratings system, receiving testimony from Senators Boxer, Coats, Conrad, Leahy, and Lieberman; Representatives Bono, Burton, Foley, Gallegly, Joseph Kennedy, and Markey; Joan Dykstra, National PTA, Eddie Fritts, National Association of Broadcasters, Jack Valenti, Motion Picture Association of America, Robert T.M. Phillips, American Psychiatric Association, and Andrea Sheldon, Traditional Values Coalition, all of Washington, D.C.; Lois Salisbury, Children Now, Oakland, California; Matt Blank, Showtime Network, New York, New York; Joanne Cantor, University of Wisconsin, Madison; Kevin Saunders, University of Oklahoma, Norman; and Brian Wilcox, University of Nebraska, Lincoln, on behalf of the American Psychological Association.

Hearings were recessed subject to call.

### MEDICARE

*Committee on Finance:* Committee held hearings to examine the views of certain Congressional advisory commissions on the Administration's proposed budget request for fiscal year 1998 for Medicare, receiving

testimony from Joseph P. Newhouse, Chairman, Prospective Payment Assessment Commission; and Gail R. Wilensky, Chair, Physician Payment Review Commission.

Hearings were recessed subject to call.

## MEDICARE

*Committee on Finance:* Subcommittee on Health Care resumed hearings to examine the financial soundness of the Medicare program and its future status, receiving testimony from Thomas R. Saving and Andrew J. Rettenmaier, both of the Private Enterprise Research Center/Texas A&M University, College Station; Stuart H. Altman, Brandeis University Graduate School for Social Policy, Waltham, Massachusetts; and Len M. Nichols, Urban Institute, Washington, D.C.

Hearings were recessed subject to call.

## 1998 STATE DEPARTMENT BUDGET

*Committee on Foreign Relations:* Subcommittee on International Operations concluded hearings to examine the President's proposed budget request for fiscal year 1998 for the Department of State's administration of foreign affairs, after receiving testimony from Patrick F. Kennedy, Acting Under Secretary of State for Management.

## AUTHORIZATION—HIGHER EDUCATION ACT

*Committee on Labor and Human Resources:* Committee held hearings to examine the Administration's post-secondary education policy and proposed legislation authorizing funds for programs of the Higher Education Act, receiving testimony from Richard W. Riley, Secretary of Education.

Hearings will continue on Friday, March 14.

## HUBZONE ACT

*Committee on Small Business:* Committee held hearings on S. 208, to provide Federal contracting opportunities for small business concerns located in historically underutilized business zones, receiving testimony from Barry N. Corona, Production Products Manufacturing and Sales, Inc., St. Louis, Missouri; J. Glynn Loope, Alleghany Highlands Economic Development Authority, Covington, Virginia; Ursula Powidzki, Baltimore Advisors, Inc., Baltimore, Maryland, on behalf of the Initiative for a Competitive Inner City; and Fabio Sampoli, Greater New Haven Chamber of Commerce, New Haven, Connecticut.

Hearings were recessed subject to call.

# House of Representatives

## Chamber Action

**Bills Introduced:** 46 public bills, H.R. 856–901; and 5 resolutions, H.J. Res. 57, and H. Con. Res. 27–30, were introduced.

Pages H699–H702

**Reports Filed:** No reports were filed today.

**Journal:** By a yea-and-nay vote of 332 yeas to 38 nays with 2 voting "present", Roll No. 28, the House agreed to the Speaker's approval of the Journal of Wednesday, February 26.

Pages H671, H675

**Recess:** The House recessed at 9:03 a.m.

Page H671

**Address by President Frei of Chile:** The Senate and House held a Joint Meeting to receive an address by His Excellency Eduardo Frei, President of the Republic of Chile. President Frei was escorted to and from the House Chamber by Senators Nickles, Mack, Coverdell, Lugar, Dodd, Harkin, and Graham of Florida, and by Representatives Armey, DeLay, Boehner, Cox of California, Gilman, Gallegly, Gephardt, Bonior, Kennelly, Hoyer, Hamilton, and Menendez.

Pages H671–74

**Recess:** The House reconvened at 11:45 a.m.

Pages H674

**Committee Leave of Absence:** Read a letter from Representative Watts of Oklahoma wherein he requests a leave of absence from the Committee on Banking and Financial Services.

Page H675

**Joint Economic Committee:** The Chair announced the Speaker's appointment of Representatives Manzullo, Sanford, Thornberry, Doolittle, and McCrery to the Joint Economic Committee.

Page H675

**Presidential Message—National Emergency Re Cuba:** Read a message from the President wherein he transmits his report concerning the national emergency with respect to the Government of Cuba—referred to the Committee on International Relations and ordered printed (H. Doc. 105–48).

Pages H675–76

**Recess Proceedings:** It was made in order that the recess proceedings of the Joint Meeting be printed in the record.

Page H676

**Meeting Hour:** Agreed that when the House adjourns today, it adjourn to meet at 2 p.m. on Monday, March 3, 1997. Agreed that when the House adjourns on Monday, it adjourn to meet at 12:30 p.m. on Tuesday, March 4, for morning-hour debate.

Page H679

**Calendar Wednesday:** Agreed that the business in order under the Calendar Wednesday rule be dispensed with on Wednesday, March 5.

Page H679

**Referrals:** One Senate-passed measure, S. 305, was referred to the Committee on Banking and Financial Services.

Page H671

**Senate Messages:** Message received from the Senate today appears on page H671.

**Quorum Calls—Votes:** One yea-and-nay vote developed during the proceedings of the House today and appears on page H675. There were no quorum calls.

**Adjournment:** Met at 9 a.m. and adjourned at 3:25 p.m.

## Committee Meetings

### AGRICULTURE, RURAL DEVELOPMENT, FDA, AND RELATED AGENCIES APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Agriculture, Rural Development, Food and Drug Administration, and Related Agencies held a hearing on the FDA. Testimony was heard from Michael Friedman, Deputy Commissioner, Operations, FDA, USDA.

### FOREIGN OPERATIONS, EXPORT FINANCING AND RELATED PROGRAMS APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Foreign Operations, Export Financing and Related Programs held a hearing on the Secretary of the Treasury. Testimony was heard from Robert E. Rubin, Secretary of the Treasury.

### LABOR, HHS, EDUCATION APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Labor, Health and Human Services, and Education held a hearing on the National Center of Human Genome Research, the National Institute of Allergy and Infectious Diseases, the National Institute of Environmental Health Sciences and the National Institute on Deafness and other Communication Disorders. Testimony was heard from the following officials of the Department of Health and Human Services: Francis S. Collins, M.D., Director, National Human Genome Research Institute; Anthony S. Fauci, M.D., Director, National Institute of Allergy and Infectious

Diseases; Kenneth Olden, M.D., Director, National Institute of Environmental Health Sciences; and James B. Snow, Jr., M.D., Director, National Institute on Deafness and other Communication Disorders.

### MILITARY CONSTRUCTION APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on Military Construction held an Overview hearing. Testimony was heard from John J. Hamre, Comptroller, Department of Defense.

### NATIONAL SECURITY APPROPRIATIONS

*Committee on Appropriations:* Subcommittee on National Security met in executive session to hold a hearing on the U.S. European Command and on the U.S. Atlantic Command. Testimony was heard from the following officials of the Department of Defense: Gen. George Joulwan, USA, Commander-in-Chief, U.S. European Command; and Gen. John Sheehan, USMC, Commander-in-Chief, U.S. Atlantic Command.

### MEDICARE MANAGED CARE

*Committee on Commerce:* Subcommittee on Health and Environment held a hearing on Medicare Managed Care: Payment and Related Issues. Testimony was heard from Bruce M. Fried, Director, Office of Managed Care, Health Care Financing Administration, Department of Health and Human Services; Jonathan Ratner, Associate Director, Health Financing Systems, Health, Education, and Human Services, GAO; Donald A. Young, M.D., Executive Director, Prospective Payment Assessment Commission; and Roger S. Taylor, M.D., Commissioner, Physician Payment Review Commission.

### OVERSIGHT—REHABILITATION ACT

*Committee on Education and the Workforce:* Subcommittee on Postsecondary Education, Training and Life-Long Learning held an oversight hearing on the Rehabilitation Act of 1973. Testimony was heard from the following officials of the Department of Education: Judy Heumann, Assistant Secretary, Office of Special Education and Rehabilitative Services; and Frederic Schroeder, Commissioner, Rehabilitation Services Administration; P. Charles LaRosa, Commissioner, Department of Vocational Rehabilitation, State of South Carolina; and public witnesses.

### OVERSIGHT—HUD

*Committee on Government Reform and Oversight:* Subcommittee on Human Resources and Intergovernmental Relations held an oversight hearing on the Department of Housing and Urban Development: Mission, Management, and Performance. Testimony

was heard from Andrew M. Cuomo, Secretary of Housing and Urban Development.

#### **OVERSIGHT—NATIONAL DRUG CONTROL STRATEGY**

*Committee on Government Reform and Oversight:* Subcommittee on National Security, International Affairs, and Criminal Justice held an oversight hearing on the 1997 National Drug Control Strategy. Testimony was heard from Barry R. McCaffrey, Director, Office of National Drug Control Policy.

#### **FREE SPEECH AND CAMPAIGN FINANCE REFORM**

*Committee on the Judiciary:* Subcommittee on the Constitution held a hearing regarding Free Speech and Campaign Finance Reform. Testimony was heard from Senator McConnell; Representatives Gephardt and Frank of Massachusetts; and public witnesses.

#### **OVERSIGHT**

*Committee on the Judiciary:* Subcommittee on Immigration and Claims held an oversight hearing regarding deception of a Congressional Task Force delegation to the Miami District of the Immigration and Naturalization Service. Testimony was heard from the following officials of the Department of Justice: Stephen Colgate, Assistant Attorney General, Administration; and Doris Meissner, Commissioner and Chris Sale, Deputy Commissioner, both with the Immigration and Naturalization Service.

#### **MILITARY CONSTRUCTION BUDGET REQUESTS**

*Committee on National Security:* Subcommittee on Military Installations and Facilities held a hearing on the fiscal year 1998 military construction budget request for programs of the Secretary of Defense, the Defense Agencies, and the Active and Reserve Components of the Department of the Army. Testimony was heard from the following officials of the Department of Defense: John B. Goodman, Deputy Under Secretary (Industrial Affairs and Installations); Robert M. Walker, Assistant Secretary of the Army (Installations, Logistics and Environment); Maj. Gen. Randolph House, USA, Assistant Chief of Staff, Installations Management, Department of the Army; Brig. Gen. William Bilo, Deputy Director, Army National Guard; and Brig. Gen. James Helmly, Deputy Chief, Army Reserve.

#### **DOD HEALTH CARE ALTERNATIVES**

*Committee on National Security:* Subcommittee on Military Personnel held a hearing on Department of Defense health care alternatives for Military Medicare-Eligible Beneficiaries. Testimony was heard from Stephen P. Backhus, Director, Veterans' Affairs and

Military Health Care Issues, GAO; Stephen Joseph, M.D., Assistant Secretary (Health Affairs), Department of Defense; and public witnesses.

#### **DEFENSE R&D FOR FUTURE READINESS**

*Committee on National Security:* Subcommittee on Military Research and Development held a hearing on Defense research and development for future readiness. Testimony was heard from the following officials of the Department of Defense: Anita K. Jones, Director, Defense Research and Engineering; Lee Buchanan, Deputy Director, Defense Advanced Research Projects Agency; Patricia Sanders, Director, Test Systems Engineering and Evaluation; and Thomas Perdue, Acting Deputy Under Secretary (Advanced Technology).

#### **NATIONAL GEOLOGIC MAPPING ACT REAUTHORIZATION AND AMENDMENTS**

*Committee on Resources:* Subcommittee on Energy and Mineral Resources approved for full Committee action as amended H.R. 709, to reauthorize and amend the National Geologic Mapping Act of 1992.

Prior to this action, the Subcommittee held a hearing on this legislation. Testimony was heard from P. Patrick Leahy, Chief Geologist, U.S. Geological Survey, Department of the Interior; and a public witness.

#### **NATIONAL SEA GRANT COLLEGE PROGRAM ACT**

*Committee on Resources:* Subcommittee on Fisheries Conservation, and Wildlife and Oceans, held a hearing on H.R. 437, to reauthorize the National Sea Grant College Program Act. Testimony was heard from Representative Stupak; Ronald C. Baird, Executive Director, National Sea Grant College Program, Office of Oceanic and Atmospheric Research, NOAA, Department of Commerce; and public witnesses.

#### **NOAA BUDGET REQUEST**

*Committee on Resources:* Subcommittee on Fisheries Conservation, Wildlife and Oceans held oversight hearing on the NOAA fiscal year 1998 budget request, which includes funding for the National Marine Fisheries Service. Testimony was heard from D. James Baker, Under Secretary, Oceans and Atmosphere, Department of Commerce.

#### **OVERSIGHT—RESEARCH AND RESOURCES MANAGEMENT**

*Committee on Resources:* Subcommittee on National Parks and Public Lands held an oversight hearing on Research and Resource Management in the National Park Service. Testimony was heard from Barry T. Hill, Associate Director, Energy, Resources and

Science Issues, Resources, Community and Economic Development Division, GAO; the following officials of the Department of the Interior: Richard B. Keigley, Ecologist, U.S. Geological Survey; Roger G. Kennedy, Director, National Park Service; and Mark Schaefer, Deputy Assistant Secretary, Water and Science; and public witnesses.

#### HOUSE RULES RECODIFICATION

*Committee on Rules:* Bipartisan Ad Hoc Task Force on the Recodification of House Rules met to discuss the Task Force agenda and goals.

The Task Force received a briefing on the Recodification of House Rules by Charles Johnson, Chief Parliamentarian of the House.

#### ETHICS REFORM

*Committee on Standards of Official Conduct:* Task Force on Ethics Reform met in executive session to hold a hearing on Ethics Reform. Testimony was heard from Members of Congress.

#### SURFACE TRANSPORTATION RESEARCH

*Committee on Science:* Subcommittee on Technology held a hearing on Surface Transportation Research Needs for the Next Century. Testimony was heard from Mortimer L. Downey, Deputy Secretary, Department of Transportation; David L. Winstead, Secretary, Department of Transportation, State of Maryland; and a public witness.

#### ISTEA REAUTHORIZATION

*Committee on Transportation and Infrastructure:* Subcommittee on Surface Transportation continued hearings on ISTEA Comprehensive Reauthorization Proposals: On the Administration's and Other Comprehensive Reauthorization Proposals. Testimony was heard from Rodney E. Slater, Secretary of Transportation; and public witnesses.

Hearings continue March 4.

#### VA BUDGET REQUEST

*Committee on Veterans' Affairs:* Held a hearing on the Administration's fiscal year 1998 VA Budget. Testimony was heard from Frank Q. Nebeker, Chief Judge, U.S. Court of Veterans Appeals; and representatives of veterans organizations.

#### ENCOURAGING ADOPTION

*Committee on Ways and Means:* Subcommittee on Human Resources held a hearing on Encouraging Adoption. Testimony was heard from Mark Nadel, Associate Director, Income Security Issues, GAO; and public witnesses.

#### COMMITTEE ORGANIZATION

*Committee on Ways and Means:* Subcommittee on Social Security met for organizational purposes.

#### ETHICS REFORM

*Task Force on Ethics Reform:* Met in executive session to discuss Ethics Reforms.

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#### COMMITTEE MEETINGS FOR FRIDAY, FEBRUARY 28, 1997

*(Committee meetings are open unless otherwise indicated)*

##### Senate

*Committee on Labor and Human Resources,* business meeting, to consider pending calendar business, 9 a.m., SD-430.

##### House

*Committee on National Security,* Subcommittee on Military Research and Development, hearing on the Federal response to terrorist incidents involving weapons of mass destruction, 10 a.m., 2118 Rayburn.

*Next Meeting of the SENATE*  
10 a.m., Friday, February 28

*Next Meeting of the HOUSE OF REPRESENTATIVES*  
2 p.m., Monday, March 3

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Senate Chamber

Program for Friday: Senate will conduct no legislative business.

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House Chamber

Program for Monday: No legislative business.

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## Extensions of Remarks, as inserted in this issue

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